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AMIC(W)-D-16
19 April 1954

Proposed Draft
TERMS OF REFERENCE
WATCH COMMITTEE OF THE IAC
(Revised)

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The Soviet/Communist bloc, as a potential aggressor, has the capability to initiate suddenly at any time and in a place and by methods of its own choosing, hostile action* in such strength as to gravely threaten the security of the United States. The mission of providing earliest possible warning of hostile action is the most important responsibility of the IAC to the NSC, and will be undertaken collectively by the IAC agencies as their highest priority.

A. Name

Watch Committee of the IAC

B. Mission

To provide earliest possible warning** to the United States Government of hostile action by the USSR, or its allies, which endangers the security of the United States.

C. Functions

1. To develop and operate on a current and continuing basis an Intelligence Plan for the levying upon IAC members, and the requesting from other US agencies through appropriate channels, of the intelligence requirements necessary to provide the maximum degree of advance warning and for recommending the collection priorities of these requirements.

* Aggressive action by armed forces, or by organizations or individuals in support of military strategy.

** The representative of the Department of State believes there should be a footnote at this point as follows: "It is understood that the warning responsibilities of the National Intelligence Estimates system and those of the Watch Committee are complementary. While Estimates periodically review all available evidence for general and comprehensive conclusions, the Watch Committee continuously evaluates, from inflowing information any indications of imminent hostilities, such as may require immediate action or a review of the comprehensive conclusions. Both Estimates and Committee evaluations thus share in the high priority of the warning function."

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2. To analyze and evaluate information and intelligence, both current and cumulative, on an all-source basis, furnished by the IAC agencies relating to the imminence of hostilities, and to develop therefrom the conclusions as to*:
 - a. Soviet/Communist intentions to initiate hostilities against
 - 1 the Continental United States, vital U.S. possessions, or U.S. forces abroad,
 - 2 U.S. allies or their forces,
 - 3 areas peripheral to the Soviet Orbit.
 - b. any other development, actual or potential, susceptible of exploitation by Soviet/Communist hostile action which would jeopardize the security of the United States.**
3. To report promptly their conclusions, together with significant indications, to the IAC and other appropriate recipients.
4. To make recommendations to the IAC, or member agencies thereof, including such dissents as may be recorded.
5. The Watch Committee shall not produce estimates, nor shall its mission limit, preclude, or obviate the intelligence activities of the IAC or any organization thereof. However, estimates that contribute to warning of Soviet/Communist intentions are essential in complementing the function of the Watch Committee. Against the background of estimates which periodically review all available evidence for general, comprehensive conclusions, the Watch Committee continuously evaluates all pertinent forms of incoming information or intelligence that may contain indications of imminent hostilities.

* The representatives of the Department of State, the Department of Navy, and The Joint Staff believe the sentence should be amended to read "... conclusions as to indications of:"

** The representatives of the Department of State, the Department of Navy, and The Joint Staff believe this paragraph should be deleted.

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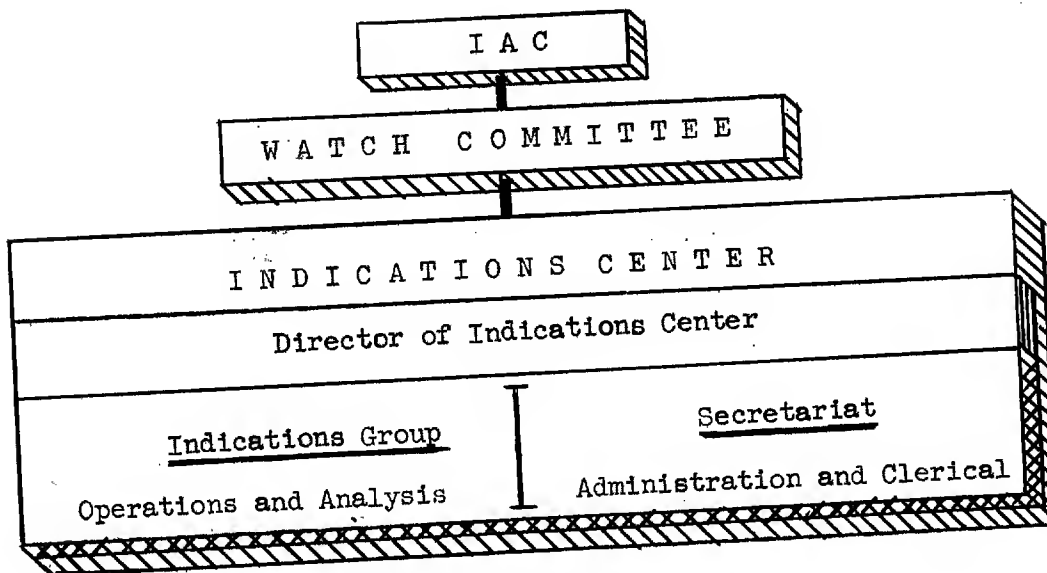
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D. Composition and Organization

1. The Watch Committee will be composed of a Senior Officer representing each IAC organization, one of whom will be designated by the IAC as Chairman for a specified period.* The Committee will be supported by an Indications Center, headed by a Director to be provided by CIA and consisting of an administrative Secretariat and an Indications Group.



(Provisional T/O attached as Appendix)

2. The Watch Committee will meet on a regular schedule as determined by the Committee and on special occasions when requested by one or more of its members.

* The representatives of the Department of Navy and The Joint Staff believe the sentence should be amended as follows: "The Watch Committee will be composed of a Senior Officer representing each IAC organization. The representative of the Central Intelligence Agency will serve as permanent Chairman."

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2. Arrange through the IAC or any member thereof for exploitation of every domestic and foreign source of information and intelligence pertinent to the Watch Committee mission.
3. Arrange with the IAC agencies for a systematic screening of all information and intelligence received by them by any means for the purpose of immediately extracting and forwarding to the Indications Center all items which may contain indications of Soviet/Communist intentions as set forth in C,2 above; an agency evaluation, where appropriate, will be forwarded as soon as possible.
4. Members will maintain close and intimate liaison with their respective parent agencies to assist them in ensuring that all pertinent information and intelligence is being made available to the Indications Center.
5. Continuously screen all pertinent information and intelligence received from all IAC agencies for indications relating to the Watch Committee mission.
6. Develop promptly an early evaluation and analysis of each indication in coordination with the intelligence agency or agencies best qualified to deal with the field of intelligence to which the indication belongs.
7. Coordinate with the individual members of the Watch Committee the selection of indications for consideration by the Committee in regular and special meetings.
8. Prepare material for use by the Watch Committee to assist in its deliberations and the formulation of its conclusions.
9. Coordinate the reproduction and dissemination of approved Watch Committee reports.
10. Maintain in readily usable form a complete and integrated file of all available information and intelligence pertinent to the Watch Committee mission.
11. Maintain wall maps, charts and other display material which will most effectively assist in illustrating and interpreting graphically the current and cumulative indications.
12. Concurrently, but not as a substitute for current methods of analysis and evaluation, develop and test (with outside assistance if desirable) the application of mechanical aids and techniques to

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the problem on an experimental basis with a view to their eventual use in assisting effectively the Watch Committee in the accomplishment of its mission.

13. Perform such additional tasks as shall be required in the discharge of the Watch Committee mission.

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Annex No. 1

Proposed Table of Organization (Provisional)
NATIONAL INDICATIONS CENTER

1. Duties and Responsibilities (Paragraph E, 1 through 13, Terms of Reference)

A. Indications Group

1 Collection

Prepares and operates Intelligence Plan
Develops intelligence requirements pertinent to Mission
Coordinates collection of information and intelligence and exploitation of domestic and foreign sources of pertinent data

2 Analysis

Screens, collates, analyzes, and evaluates information and intelligence received from IAC agencies
Coordinates selection of indications for Watch Committee consideration with Watch Committee members
Prepares material for Watch Committee use in deliberation and formulation of conclusions including wall maps, charts, and other display material

3 Dissemination

Coordinates reproduction and dissemination of approved Watch Committee reports
Gives indications briefings to Watch Committee

4 Research and development

Develops and tests application of mechanical aids and techniques to watch problem

B. Secretariat

1 Administration

Maintains personnel and administrative records
Provides office management services for Indications Center (space, furniture, supplies, transportation, etc.)
Operates teletype facility

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- 2 Security
 - Provides reception service and physical security of Indications Center
 - Maintains control of information and intelligence data
- 3 Clerical
 - Records minutes of Watch Committee meetings
 - Maintains indications files
 - Provides stenographic support in preparation of material for Watch Committee and operation of Intelligence Plan
 - Prepares Watch Committee reports for reproduction and distribution

2. Guiding Principles

A. Manning

- 1 The AEC, FBI, and JIG will not be represented in the Indications Group, preferring that their representatives on the Watch Committee be considered as consultants to the Indications Center.
- 2 Individuals will be assigned to the Indications Center on a full-time basis.
- 3 IAC agencies will continuously maintain the agreed complement of the Indications Center by providing substitutes, or replacements, when required by changes of assignment, sickness, leave, or the maintenance of special skills.
- 4 Personnel nominated for duty in the Indications Center will be subject to the approval of the Chairman of the Watch Committee.

B. Location

- 1 The Indications Center will be located in a secure area of the Pentagon and will meet the requirements for receipt, exploitation, and storage of all regulated, or controlled, types and sources of information and intelligence.
- 2 Cable room, message center, reproduction, and distribution services will be provided the Indications Center by an IAC agency located in the Pentagon.

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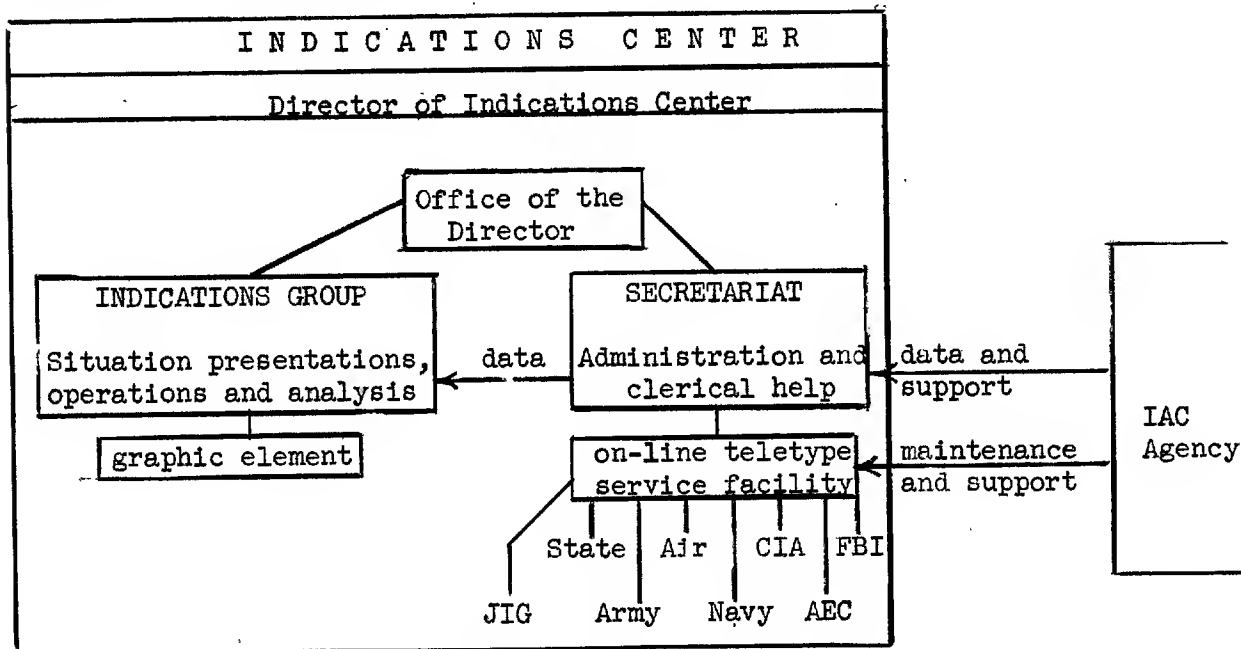
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C. Operating

- 1 In consonance with the responsibility to "develop promptly an early evaluation and analysis of each indication in coordination with the agency, or agencies, best qualified--" the Indications Center will operate an on-line teletype circuit to each IAC agency.
- 2 Non-regulated and non-controlled information and intelligence will be received by the Secretariat through the IAC agency to which the Indications Center is attached. Regulated material will be received directly by the Secretariat.
- 3 The Indications Center will not maintain a 24-hour, 7-day duty officer except under conditions of increased tension or an imminent critical situation. Instead, it will depend upon the watch officers of the IAC agencies to alert the Indications Group representative. He, in turn, will activate the Indications Center.

3. Functional Components



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4. Proposed Manning Table, Indications Center

Component* and number	Grade	Source
- Office of the Director (1) Director of the Indications Center		CIA
- Indications Group (1) Political Analyst (2) Military Analyst (2) Naval Analyst (2) Air analyst (3) Intelligence Analyst (1) Graphics Specialist (1) Draftsman/illustrator	Major through Colonel (or equivalent)* GS-9/12 GS-7/9	Dept of State Dept of Army Dept of Navy Dept of Air Force CIA ** **
subtotal - 13		
- Secretariat (1) Chief Clerk (2) Clerk Steno (1) Clerk Typist (1) Communications specialist (2) General Purpose	GS-9 GS-7 enlisted specialist enlisted technician enlisted NCO's	**
subtotal - 7		
Recapitulation:		
<div style="text-align: right;"> Total professional 11 Total administrative 7 Total graphic 2 <u>20</u> </div>		

* Grades are of secondary importance to competence and broad experience. One representative, where two or more are indicated, will be senior within the indicated spread. All personnel will be fully cleared.

** Personnel contributions against administrative and graphic requirements will be as follows:

Army - - 2
Air Force 2

CIA - 4
ONI - 1

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5. Schematic floor plan, National Indications Center (Secure Area)

Graphic support (320 sq. ft.)	Situation and Meeting Room (800 sq. ft.)	Office of Director (280 sq. ft.)
Indications Group (850 sq. ft.)		Reception (150 sq. ft.)
		Teletype facility (280 sq. ft.)
		Secretariat (630 sq. ft.)

Recapitulation floor space:

Office of Director	280 sq. ft.
Situation and Meeting Room	800 sq. ft.
Graphic Support Room	320 sq. ft.
Indications Room	850 sq. ft.
Reception Room	150 sq. ft.
Teletype Facility	280 sq. ft.
Secretariat	<u>630 sq. ft.</u>
Total	3310 sq. ft.